S. 1871

To direct the Secretary of Transportation to conduct a rail transportation security risk assessment, and for other purposes.

IN THE SENATE OF THE UNITED STATES

DECEMBER 20 (legislative day, DECEMBER 18), 2001

Mr. ROCKEFELLER introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

To direct the Secretary of Transportation to conduct a rail transportation security risk assessment, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Safe Rails Act of
- 5 2001".
- 6 SEC. 2. RAIL TRANSPORTATION SECURITY RISK ASSESS-
- 7 MENT.
- 8 (a) In General.—The Secretary of Transportation
- 9 shall—

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1	(1) conduct a comprehensive vulnerability as-
2	sessment and security needs analysis of hazardous
3	materials transportation in the railroad freight
4	transportation industry; and
5	(2) with regard to the shipment of hazardous
6	materials, assess the security risks associated with
7	rail transportation and develop prioritized rec-
8	ommendations for—
9	(A) improving the security of rail tunnels
10	rail bridges, rail switching areas, and other
11	areas identified by the Secretary as posing sig-
12	nificant rail-related risks to human health and
13	public safety and the movement of interstate
14	commerce, taking into account the impact that
15	any proposed security measure might have or
16	the provision of rail service; and
17	(B) dealing with the immediate and long-
18	term economic impact of measures that may be
19	required to address those risks.
20	(b) Consultation; Use of Existing Re-
21	SOURCES.—In carrying out the assessment and analysis
22	required by subsection (a), the Secretary shall—

23 (1) consult with and consider any relevant as-24 sessments and analyses prepared by the railroad 25 freight transportation industry, owners or lessors of

1	tank cars used in the transportation of hazardous
2	materials, rail labor, or hazardous materials shippers
3	(including officials responsible for responding to
4	emergencies);
5	(2) consider relevant risk assessments and anal-
6	yses prepared by State and Federal regulatory or
7	law enforcement agencies; and
8	(3) utilize, to the maximum extent feasible, the
9	resources and assistance of—
10	(A) the Federal Railroad Administration's
11	Rail Safety Advisory Committee; and
12	(B) the Transportation Research Board of
13	the National Academy of Sciences.
14	(c) Report.—
15	(1) Contents.—Within 180 days after the
16	date of enactment of this Act the Secretary shall
17	transmit to the Senate Committee on Commerce,
18	Science, and Transportation and the House of Rep-
19	resentatives Committee on Transportation and In-
20	frastructure a report, without compromising national
21	security, containing—
22	(A) the assessment, analysis, and
23	prioritized recommendations required by sub-
24	section (a): and

1 (B) any proposals the Secretary deems ap-2 propriate for providing Federal financial, tech-3 nological, or research and development assist-4 ance to railroads, owners or lessors of tank cars used in the transportation of hazardous mate-6 rials, rail labor, or hazardous materials shippers 7 (including officials responsible for responding to 8 emergencies) to assist in reducing the likeli-9 hood, severity, and consequences of deliberate 10 acts of crime or terrorism toward rail employees, rail passengers, rail shipments, tank cars, 11 12 or rail property.

- (2) FORMAT.—The Secretary may submit the report in both classified and redacted formats if the Secretary determines that such action is appropriate or necessary to avoid compromising national security.
- (d) Confidentiality.—Except for the report to Congress required by subsection (c), or where limited disclosure to law enforcement, fire, or other public safety officials is required to protect human health or public safety, the Secretary may keep confidential the assessment and analysis required by subsection (a), along with all related materials, and such information shall not be subject to disclosure under section 552 of title 5, United States Code.

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1 SEC. 3. RAIL SECURITY FUND.

- 2 (a) In General.—The Secretary of the Treasury
- 3 shall establish a Rail Security Fund account in the Treas-
- 4 ury into which the Secretary of the Transportation shall
- 5 deposit amounts appropriated under subsection (b).
- 6 (b) AUTHORIZATION OF APPROPRIATIONS.—There
- 7 are authorized to be appropriated to the Secretary of
- 8 Transportation \$150,000,000 for each of fiscal years 2002
- 9 and 2003 for deposit into the Rail Security Fund account
- 10 established under subsection (a). Amounts appropriated
- 11 pursuant to this subsection shall remain available until ex-
- 12 pended for grants under subsection (d).
- 13 (c) Allocation Between Railroads and Oth-
- 14 ERS.—Unless as a result of the assessment required by
- 15 section 1(a) the Secretary determines that critical rail
- 16 transportation security needs require reimbursement in
- 17 greater amounts to any eligible entity, no grants under
- 18 this section may be made to railroads in excess of
- 19 \$100,000,000 annually.
- 20 (d) Use of Appropriated Amounts.—Amounts in
- 21 the account are available to the Secretary of Transpor-
- 22 tation for grants to freight railroads, hazardous materials
- 23 shippers, or owners of tank cars used in the transportation
- 24 of hazardous materials, for full or partial reimbursement
- 25 of costs incurred on or after September 11, 2001, in the

1	conduct of activities to prevent or respond to acts of ter
2	rorism, sabotage, or other security threats, including—
3	(1) additional operations involving rerouting
4	switching, and the express movement of hazardous
5	materials to address security risks;
6	(2) hiring additional manpower required to in
7	crease security of the entire rail network, including
8	rail cars on leased track;
9	(3) security and redundancy for critical commu
10	nications, computer, and train control systems essen
11	tial for secure rail operations;
12	(4) development of secure networks to enable
13	railroads to communicate information to hazardous
14	materials shippers and tank car owners regarding
15	credible threats to hazardous material shipments
16	anywhere along the rail network or on shipper facili
17	ties;
18	(5) development and deployment of secure glob
19	al positioning satellite tracking systems on all tank
20	cars transporting high hazard materials;
21	(6) investment in the physical hardening of crit
22	ical railroad infrastructure;
23	(7) research and development of improved tech

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nology for sealing rail cars;

1	(8) tank car modifications, or storage of addi-
2	tional tank cars in excess of the number normally
3	stored on-site at shippers' facilities, if required by a
4	Federal agency or a railroad; and
5	(9) research and development otherwise sup-
6	porting enhanced security of hazardous materials
7	transportation by rail, including—
8	(A) the purchase of equipment or improved
9	training to enhance emergency response in haz-
10	ardous materials transportation incidents;
11	(B) research and development of tech-
12	niques to transfer hazardous materials from rail
13	cars that are damaged or otherwise represent
14	an unreasonable risk to human life or public
15	safety; and
16	(C) research and development of systems
17	to enhance rail car security on shipper property.
18	(e) ACCOUNTABILITY.—The Secretary of Transpor-
19	tation shall adopt necessary procedures, including audits,
20	to ensure that grants made under this section are ex-
21	pended in accordance with the purposes of this Act and
22	the priorities and other criteria adopted by the Secretary.